

**Preliminary (Draft) Trustee Area Plans
Santa Rosa City School District
July 18, 2016**

Santa Rosa City Schools (SRCS, the District) currently elects the seven members of its board of trustees at large: voters cast ballots in all trustee races. However, it is increasingly clear that, under the relatively new California Voting Rights Act (CVRA), jurisdictions like SRCS with populations of groups protected by the federal Voting Rights Act (VRA) are vulnerable to lawsuits that challenge at-large election of trustees. Jurisdictions that elect trustees from single-member districts (in which the voters and candidates reside) are protected from CVRA lawsuits.

We understand that the SRCS Board of Trustees may wish to reduce the number of trustees to five. As a result, we developed plans to elect by trustee area for both a five-member board and a seven-member board.

This report describes two sets of preliminary (draft) plans for individual trustee areas (TAs) for consideration by the Board and by the public. We are prepared to adjust these plans, or, at the Board's direction, to develop entirely different plans.

- The primary objective of the first pair of plans (Plan 1, 7 TAs and Plan 1, 5 TAs) is to keep elementary feeder districts as intact as possible within trustee areas; most feeders are contained in one trustee area.
- The primary objective of the second set of plans (Plan 2, 7 TAs and Plan 2, 5 TAs) is to divide Santa Rosa Elementary District (SRED) among as many trustee areas as possible. The reason for doing so is that the SRCS Trustees also govern the SRED.
- In all cases, we have tried to use sensible boundary lines that follow feeder district boundaries, major roads or freeways, or other recognizable boundaries. We have followed boundaries of the Sonoma County Registrar of Voters (ROV) precincts when possible. Using intact precincts makes it relatively simple for the adopted districting plan to be implemented by the ROV.

Draft Districting Plans

All draft plans feature trustee areas that are relatively equal in population, meeting the legal requirement for population balance.¹ All plans have at least one trustee area that is highly Latino, to satisfy both the federal and California Voting Rights Act.

Maps showing the four plans are provided in Appendix A. For each plan, an overview map is included with shaded feeder districts in the background. Detailed maps are provided for areas that are not easily identified in the overview maps.

The demographic statistics for each plan are provided in Appendix B.

¹ The courts have permitted districting plans to have up to 10 percent difference between the least and most populous trustee areas. These deviations are measured as the percent difference between an ideal TA population and the population of each TA.

The numbering that we have used to designate the trustee areas is arbitrary; numbers can be assigned by the Board of Trustees once a final plan is chosen.

7 Trustee Area Plans

7-TA Plan 1, Feeder based

7TA-Plan 1 follows the feeder district boundaries as much as possible. When feeder district boundaries are overlaid on the Plan 1 map, the boundaries coincide to some extent.

The plan was started by drawing Trustee Area 1, which is designed to respect the Latino community of interest while taking into account feeder boundaries and major roads. This area contains much of SRED west of Highway 101 as well as Roseland Elementary District. The entire eastern boundary of TA 1 is Highway 101. The northern boundary is W. Steel Lane, then the boundary turns southerwardly along the railroad right of way then follows Guerneville Road/Marlow Road/Stony Point Road/Old Stony Point Road, then continues to follow the boundary line between Roseland Elementary and Wright Elementary. The southern boundary is the boundary between Roseland Elementary and Bellevue Union Elementary (following Hearn Avenue to Westland Drive), then it continues along the Roseland Elementary/Bellevue Union Elementary boundary to Highway 101.

Trustee Area 2 contains all of Piner-Olivet elementary District and the portion of Mark West Union District west of Old Redwood Highway. It also includes a small area of SRED that is bordered by Highway 101, W. Steele Lane and the railroad right of way.

Trustee Area 3 contains only SRED. Its boundary uses the SRED boundary, Highway 12, and Highway 101.

Trustee Area 4 contains the Rincon Valley Union District north of Highway 12, as well as the area east of Old Redwood Highway in the Mark West Union District.

Trustee Area 5 contains all of Bennett Valley Union, Kenwood Elementary, and the Rincon Valley Union Districts south of Highway 12.

Trustee area 6 contains all of Bellevue Union Elementary, plus the portion of SRED southeast of Highway 101 and Highway 12.

Trustee Area 7 contains all of Wright Elementary plus an area of SRED that is west of the railroad right of way/Guerneville Road/Marlow Road/Stony Point Road.

7-TA Plan 2, SRED Divided

In Plan 2, all seven TAs contain portions of SRED. Some boundaries are awkward, especially between TAs 5 and 6. We attempted to draw boundaries along major roads, feeder district boundaries, and precinct lines, but in some places this was not possible. We have included a detailed map in Appendix A that shows the central area of the SRCS District.

Trustee Area 1 respects the Latino community of interest. It includes Roseland Elementary and much of the southwestern part of SRED. Highway 101 is its eastern boundary; the Roseland-Bellevue Union boundary is its southern boundary; Stony Point Road/Marlow Road (Wright-Roseland District boundary) is its western boundary, and Guerneville Road is its northern boundary.

Trustee Area 2 contains all of Piner-Olivet District, the portion of Mark West Union District west of Old Redwood Highway, and a small portion of SRED bounded by Highway 101/Guerneville Road/railroad right of way.

Trustee Area 3 contains the portion of Rincon Valley Union District that is north of Highway 12/Calistoga Road/Montecito Boulevard, the portion of Mark West Union District that is east of Old Redwood Highway, and a northern section of SRED that is bordered by Highway 101 in the west, Bear Cub Way/Pacific Avenue in the south, and North Street/Franklin Avenue/Humboldt Street/Chanate Road in the east.

Trustee Area 4 contains all of the Kenwood feeder District, the part of Rincon Valley Union District that is bounded by Montecito Boulevard/Calistoga Road/Highway 12 as well as the part of Rincon Valley Union District that is south of Highway 12 and north of Mission Boulevard/Montgomery Drive/Summerfield Road/Newanga Avenue/Spring Creek, and the part of SRED that is bounded by 4th Street/College Avenue/Highway 101/Bear Cub Way/Pacific Avenue/North Street/Franklin Avenue/Humboldt Street/Chanate Road.

Trustee Area 5 contains all of Bennett Valley Union District, a small southwest portion of Rincon Valley Union District that is bounded by Highway 12/Mission Boulevard/Montgomery Drive/Summerfield Road/Newanga Avenue/Spring Creek, and a section of SRED bordered by Highway 101 on the west, College Ave/4th Street in the north and Highway 12 in the south.

Trustee Area 6 contains all of Bellevue Union District plus the area of SRED that is east of Highway 101 and south of Highway 12.

Trustee area 7 contains all of Wright Elementary District plus the eastern portion of SRED that is bounded by Stony Point Road/Marlow Road/Guerneville Road/railroad right of way.

5 Trustee Area Plans

5-TA Plan 1, Feeder-based

This plan was intended to keep feeder districts intact as much as possible, and it features the simplest and cleanest lines of the four plans. TA boundaries follow feeder district boundaries as much as possible.

Trustee Area 1 was drawn to respect the Hispanic community of interest. It includes much of the southwest portion of SRED as well as all of Roseland District. As in other plans, it uses Highway 101 as its eastern boundary. Its southern boundary runs along the Roseland and Bellevue Union boundary and turns north to follow the line separating Wright and Roseland

Districts (Stony Point Road). It divides SRED along Stony Point Road/Marlow Road/Guerneville Road, then travels along the SRED boundary until it reaches Highway 101.

Trustee Area 2 includes all of Wright, all of Piner-Olivet Union, the area west of Highway 101 in the Mark West Union District, and includes a small eastern portion of SRED that is bordered by Guerneville Road/Marlow Road/Stony Point Road.

Trustee Area 3 includes the part of Mark West Union District that is east of Highway 101 and all of SRED east of Highway 101 and north of Highway 12.

Trustee Area 4 equals the Rincon Valley Union Elementary District.

Trustee Area 5 contains all of Kenwood, Bennett Valley Union, and Bellevue Union Districts, as well as the portion of SRED that is south of Highway 12 and east of Highway 101.

5-TA Plan 2, SRED Divided

In this plan, every trustee area contains a portion of SRED.

Trustee Area 1 respects the Hispanic community of interest and includes much of SRED west of Highway 101, as well as Roseland Elementary.

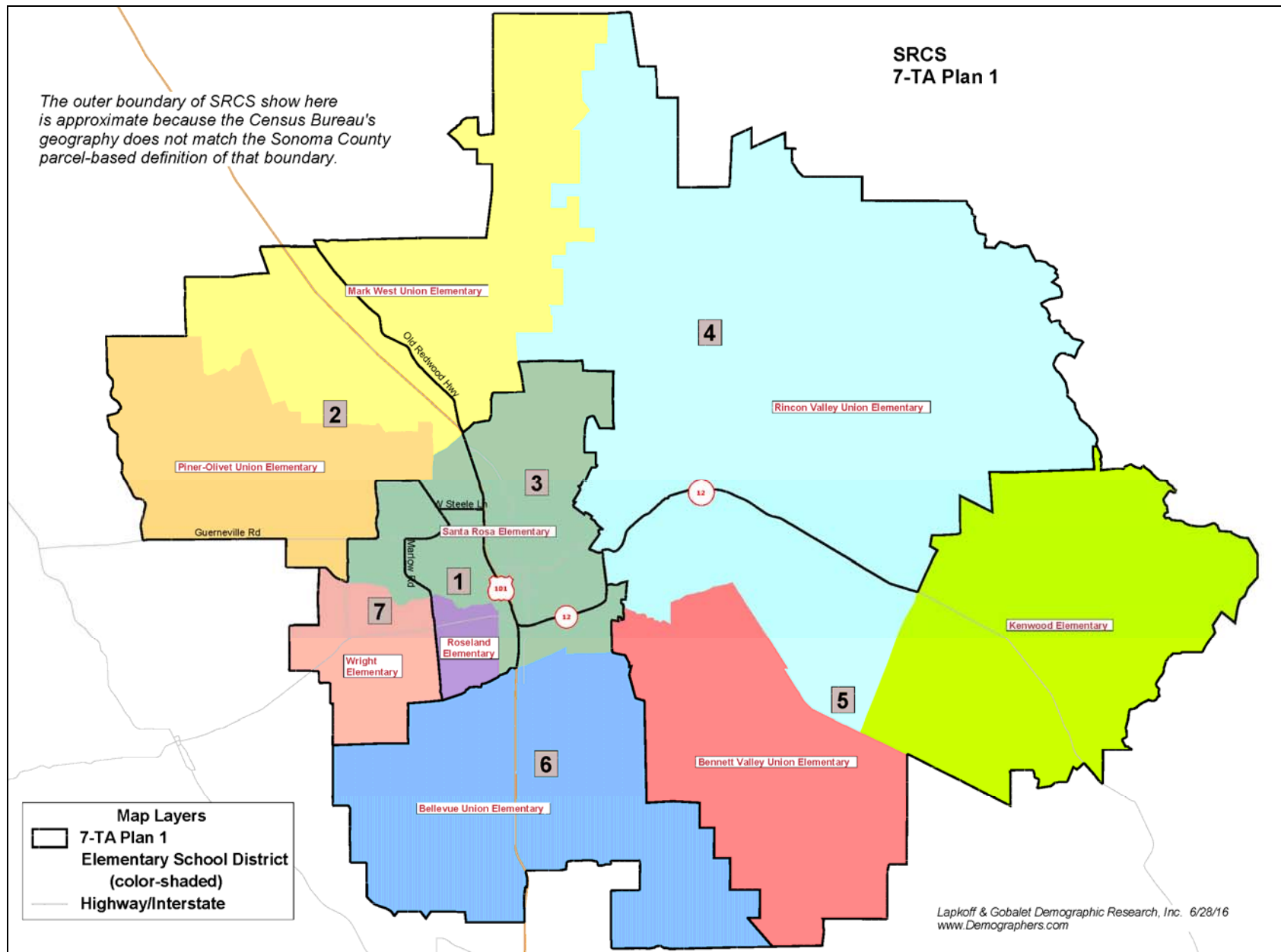
Trustee Area 2 includes the area of Mark West Union District that is west and south of Old Redwood Highway/Mark West Springs Road/Cross Creek Road, all of Piner-Olivet Union District, the portion of Wright that is north of Highway 12, and a small portion of SRED west of Marlow Road/Stony Point Road.

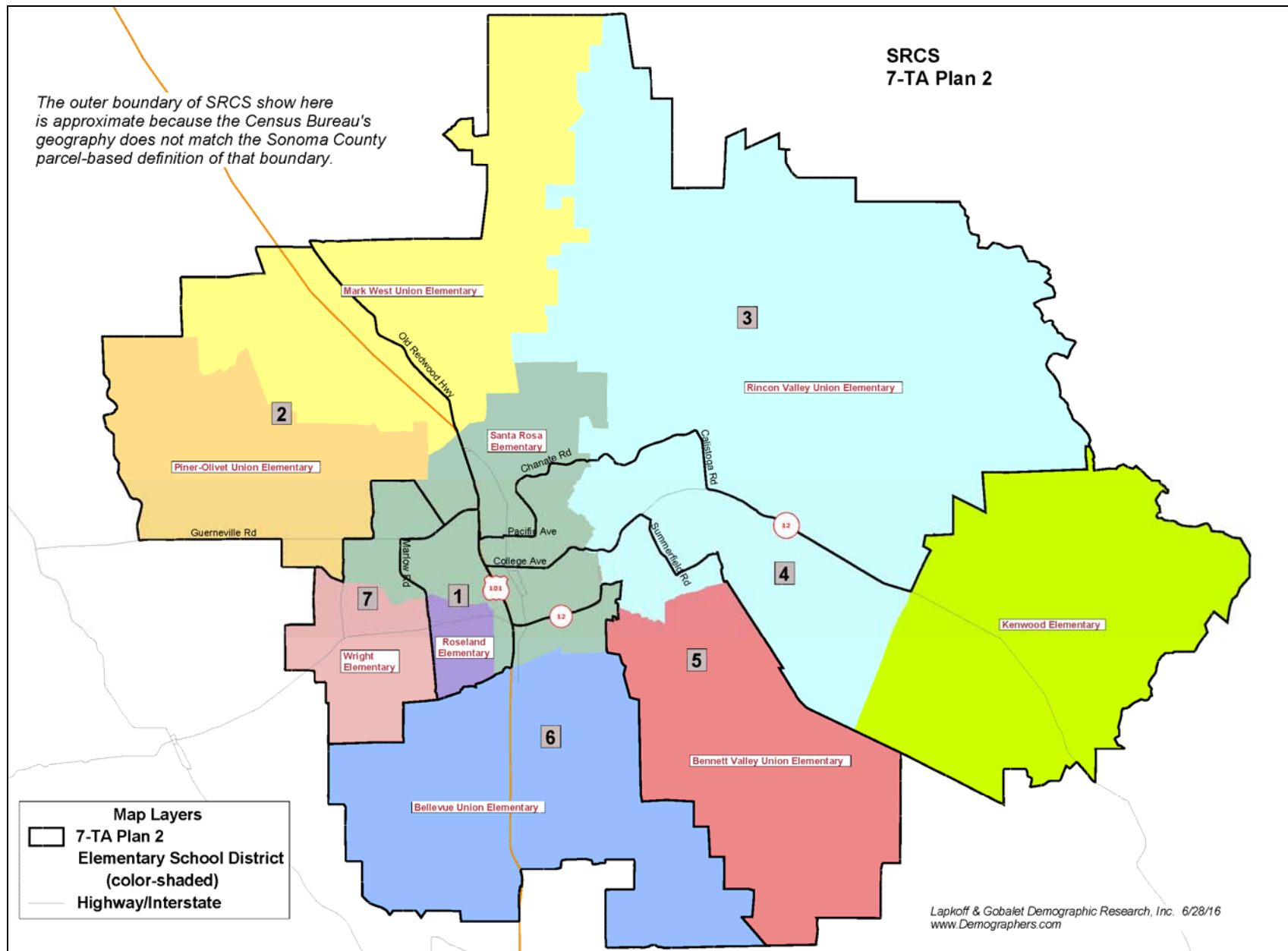
Trustee Area 3 contains the parts of Rincon Valley Union and Kenwood that are north of Highway 12, as well as the portion of SRED east of Highway 101 and north of Steele Lane/Lewis Road/Franklin Avenue/McDonald Avenue/Pacific Avenue/Bryden Lane/4th Street.

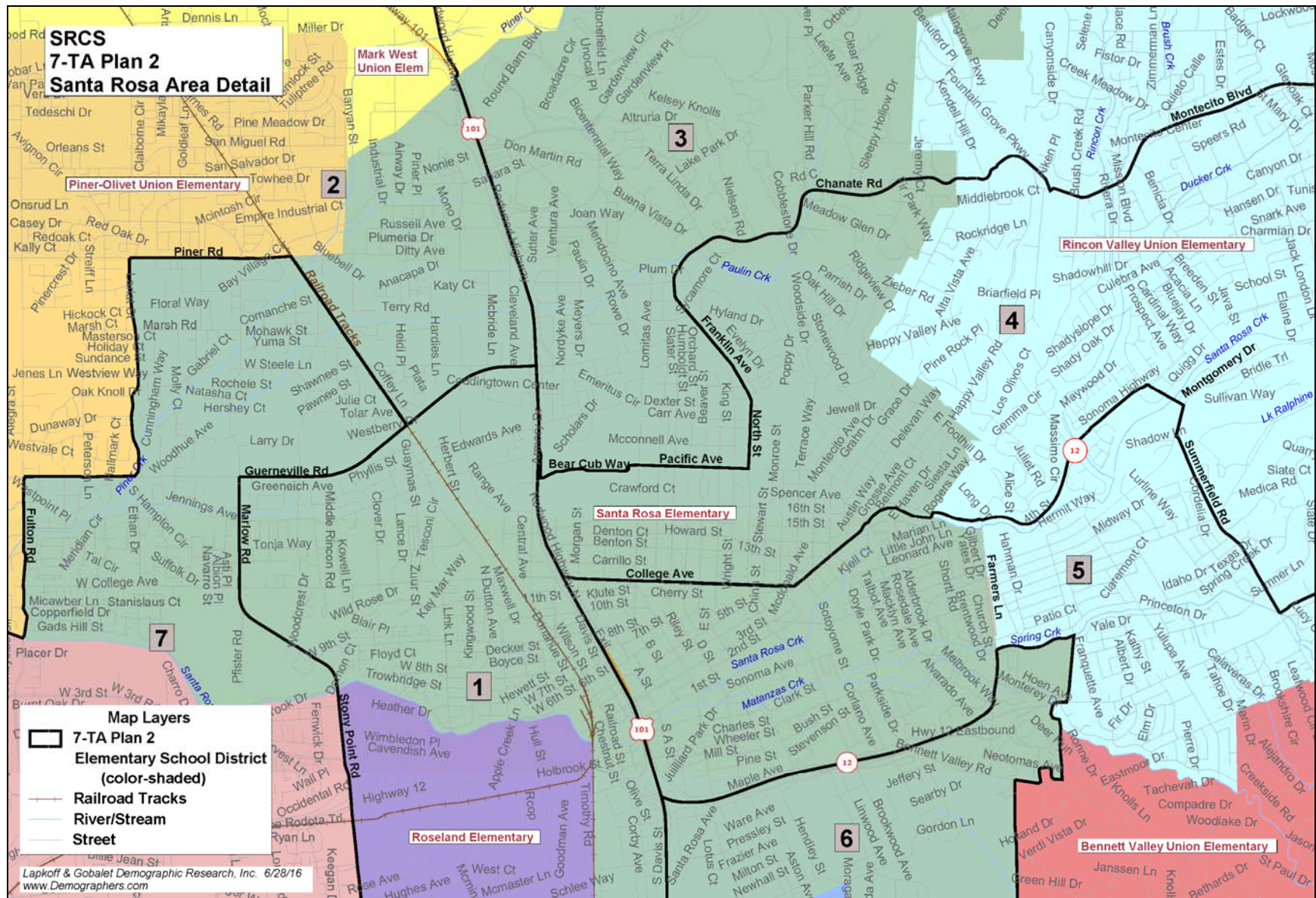
Trustee Area 4 contains all of Bennett Valley Union District, the portions of Rincon Valley Union and Kenwood Districts that are south of Highway 12, as well as an area of SRED that is east of Highway 101, north of Sonoma Avenue and south of Steele Lane/Lewis Road/Franklin Avenue/McDonald Avenue/Pacific Avenue/Bryden Lane/4th Street.

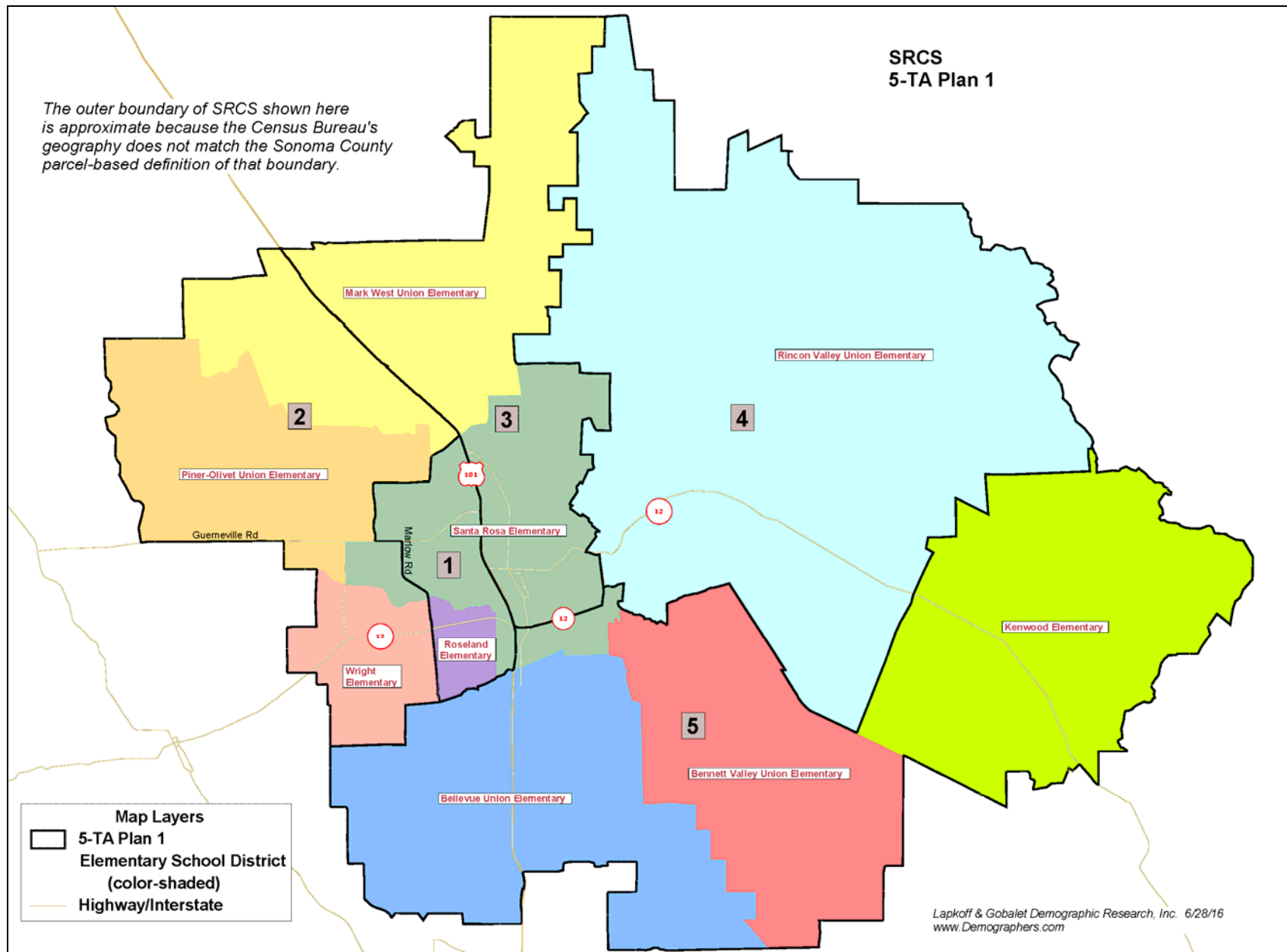
Trustee Area 5 contains all of Bellevue Union District, the part of Wright that is south of Highway 12, and the area of SRED that is east of Highway 101 and south of Sonoma Ave.

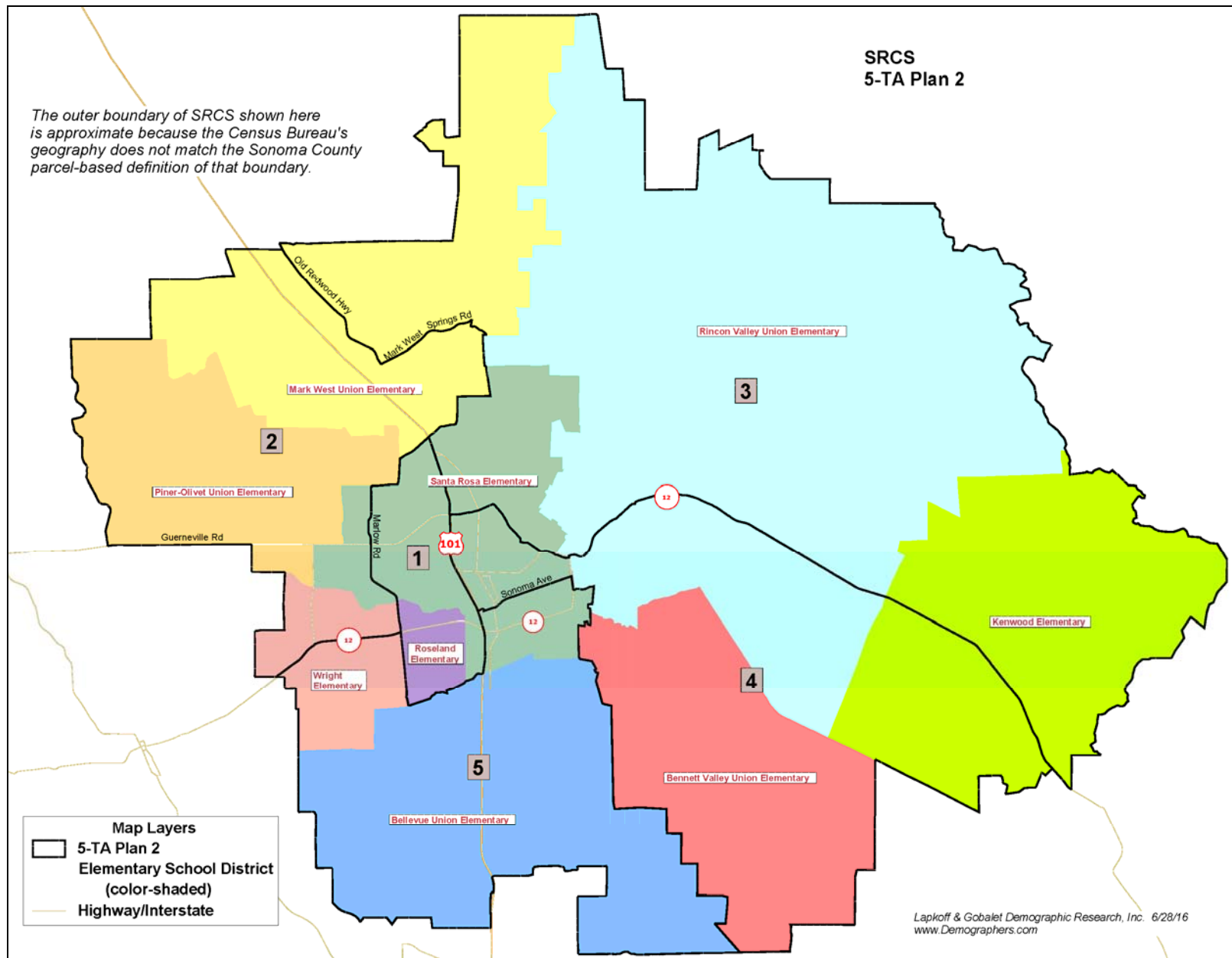
Appendix A: Plan Maps

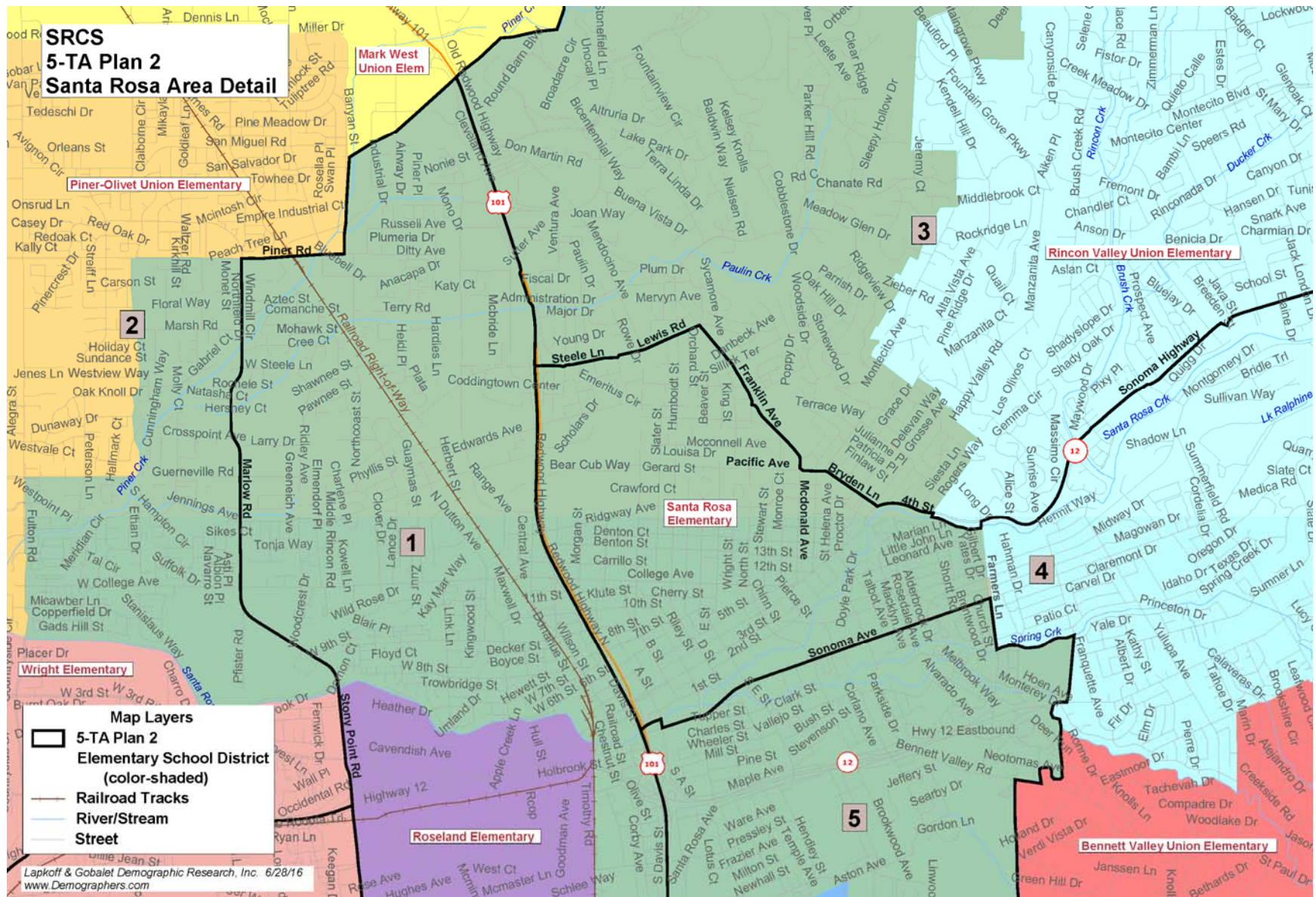












Appendix B: Population Statistics for each Plan

Plan 1, 7 Trustees (Feeder-based)

Plan 1; 7 Trustees			
Trustee Area	Population	Deviation	Percent Deviation
1	30,047	80	0.3%
2	29,007	-960	-3.2%
3	29,959	-8	0.0%
4	30,199	232	0.8%
5	30,792	825	2.8%
6	29,651	-316	-1.1%
7	30,111	144	0.5%
Total	209,766		6.0%
This Plan's Deviation 1,785			
Ideal Trustee Area Size 29,967 (1/7 of the total population)			
Plan's Percent Deviation 6.0%			

Plan 1; 7 Trustees

VAP = Voting Age Population (aged 18+)
CVAP = Citizen Voting Age Population

Percent of Trustee Area's Population that was Hispanic/Latino/Spanish Surname

Trustee Area	Total Population	Voting Age Population	Estimated Citizen		
			Voting Age Population	Registered voters 2010	Voters Nov 2010
1	54%	47%	24%	22%	18%
2	27%	22%	14%	10%	8%
3	15%	12%	8%	6%	5%
4	13%	11%	8%	5%	5%
5	11%	8%	7%	5%	4%
6	49%	42%	21%	19%	16%
7	36%	30%	16%	15%	12%
Total	29%	24%	13%	10%	8%

Plan 1; 7 Trustees

				Percent of Population in Group								
Trustee Area	Population	Deviation from Ideal		Hispanic	NH White	NH Black	NH Indian	NH Asian	NH Hawaiian	NH Other	NH Multiple Race	Total
		Number	Percent									
Total Population (all ages)												
1	30,047	80	0.3%	54%	36%	3%	2%	4%	1%	0%	1%	100%
2	29,007	-960	-3.2%	27%	61%	3%	2%	6%	1%	0%	1%	100%
3	29,959	-8	0.0%	15%	75%	2%	2%	5%	0%	0%	1%	100%
4	30,199	232	0.8%	13%	77%	2%	1%	5%	1%	0%	0%	100%
5	30,792	825	2.8%	11%	81%	2%	1%	4%	1%	0%	0%	100%
6	29,651	-316	-1.1%	49%	39%	3%	2%	6%	0%	0%	1%	100%
7	30,111	144	0.5%	36%	49%	4%	2%	8%	0%	0%	1%	100%
Total	209,766	1,785	6.0%	29%	60%	2%	2%	6%	1%	0%	1%	100%
Voting Age Population (VAP, aged 18+)				Percent of Voting Age Population in Group								
1	21,552			47%	43%	3%	3%	5%	1%	0%	1%	101%
2	22,213			22%	66%	3%	3%	6%	1%	0%	0%	101%
3	24,721			12%	78%	2%	2%	5%	0%	0%	0%	100%
4	23,416			11%	81%	1%	2%	5%	0%	0%	0%	100%
5	25,487			8%	85%	1%	1%	3%	1%	0%	0%	100%
6	21,249			42%	46%	3%	3%	7%	0%	0%	0%	101%
7	22,275			30%	56%	3%	2%	8%	0%	0%	0%	101%
Total	160,913			24%	66%	2%	2%	5%	0%	0%	0%	101%

Percentages may appear to be incorrect because of rounding of the individual entries.

Plan 2, 7 Trustees (Feeder-based)

Plan 2; 7 Trustees			
Trustee Area	Population	Deviation	Percent Deviation
1	28,882	-1,085	-3.6%
2	30,172	205	0.7%
3	29,628	-339	-1.1%
4	31,338	1,371	4.6%
5	29,984	17	0.1%
6	29,651	-316	-1.1%
7	30,111	144	0.5%
Total	209,766		8.2%
This Plan's Deviation		2,456	
Ideal Trustee Area Size		29,967 (1/7 of the total population)	
Plan's Percent Deviation		8.2%	

Plan 2; 7 Trustees		VAP = Voting Age Population (aged 18+)			
		CVAP = Citizen Voting Age Population			
Percent of Trustee Area's Population that was Hispanic/Latino/Spanish Surname					
			Estimated Citizen		
Trustee Area	Total Population	Voting Age Population	Voting Age Population	Registered voters 2010	Voters Nov 2010
1	54%	47%	24%	22%	18%
2	28%	23%	14%	10%	8%
3	12%	10%	7%	5%	5%
4	11%	9%	6%	5%	4%
5	15%	12%	9%	6%	5%
6	49%	42%	21%	19%	16%
7	36%	30%	16%	15%	12%
Total	29%	24%	13%	10%	8%

Plan 2; 7 Trustees

				Percent of Population in Group								
Trustee Area	Population	Deviation from Ideal		Hispanic	NH White	NH Black	NH Indian	NH Asian	NH Hawaiian	NH Other	NH Multiple Race	Total
		Number	Percent									
Total Population (all ages)												
1	28,882	-1,085	-3.6%	54%	36%	3%	2%	4%	1%	0%	1%	100%
2	30,172	205	0.7%	28%	60%	3%	2%	6%	1%	0%	1%	100%
3	29,628	-339	-1.1%	12%	78%	2%	1%	6%	0%	0%	0%	100%
4	31,338	1,371	4.6%	11%	81%	2%	1%	4%	0%	0%	0%	100%
5	29,984	17	0.1%	15%	76%	2%	1%	4%	1%	0%	1%	100%
6	29,651	-316	-1.1%	49%	39%	3%	2%	6%	0%	0%	1%	100%
7	30,111	144	0.5%	36%	49%	4%	2%	8%	0%	0%	1%	100%
Total	209,766	2,456	8.2%	29%	60%	2%	2%	6%	1%	0%	1%	100%
Voting Age Population (VAP, aged 18+)				Percent of Voting Age Population in Group								
1	20,706			47%	43%	2%	3%	5%	1%	0%	1%	101%
2	23,059			23%	65%	3%	3%	6%	1%	0%	0%	101%
3	23,430			10%	80%	1%	2%	6%	0%	0%	0%	100%
4	26,072			9%	84%	1%	1%	3%	0%	0%	0%	100%
5	24,122			12%	79%	2%	2%	4%	1%	0%	1%	100%
6	21,249			42%	46%	3%	3%	7%	0%	0%	0%	101%
7	22,275			30%	56%	3%	2%	8%	0%	0%	0%	101%
Total	160,913			24%	66%	2%	2%	5%	0%	0%	0%	101%

Percentages may appear to be incorrect because of rounding of the individual entries.

Plan 1, 5 Trustees

Plan 1; 5 Trustees			
Trustee Area	Population	Deviation	Percent Deviation
1	43,219	1,266	3.0%
2	42,105	152	0.4%
3	40,758	-1,195	-2.8%
4	40,291	-1,662	-4.0%
5	43,393	1,440	3.4%
Total	209,766		7.4%
This Plan's Deviation	3,102		
Ideal Trustee Area Size	41,953 (1/5 of the total population)		
Plan's Percent Deviation	7.4%		

Plan 1; 5 Trustees		VAP = Voting Age Population (aged 18+)			
		CVAP = Citizen Voting Age Population			
Percent of Trustee Area's Population that was Hispanic/Latino/Spanish Surname					
		Estimated Citizen			
Trustee Area	Total Population	Voting Age Population	Voting Age Population	Registered voters 2010	Voters Nov 2010
1	51%	44%	22%	20%	16%
2	28%	24%	14%	12%	10%
3	16%	13%	9%	7%	6%
4	13%	10%	7%	5%	5%
5	36%	29%	15%	11%	8%
Total	29%	24%	13%	10%	8%

Plan 1; 5 Trustees

Trustee Area	Population	Deviation from Ideal		Percent of Population in Group								
				Hispanic	NH White	NH Black	NH Indian	NH Asian	NH Hawaiian	NH Other	NH Multiple Race	Total
		Number	Percent									
Total Population (all ages)												
1	43,219	1,266	3.0%	51%	38%	3%	2%	5%	1%	0%	1%	100%
2	42,105	152	0.4%	28%	58%	3%	2%	7%	0%	0%	1%	100%
3	40,758	-1,195	-2.8%	16%	75%	2%	2%	5%	0%	0%	0%	100%
4	40,291	-1,662	-4.0%	13%	78%	2%	1%	5%	1%	0%	1%	100%
5	43,393	1,440	3.4%	36%	54%	2%	2%	5%	0%	0%	1%	100%
Total	209,766	3,102	7.4%	29%	60%	2%	2%	6%	1%	0%	1%	100%
Ideal district size	41,953											
Most populous trustee area	43,393											
Least populous trustee area	40,291											
% Deviation	7.4%											
Voting Age Population (VAP, aged 18+)				Percent of Voting Age Population in Group								
1	31,242			44%	45%	3%	3%	6%	1%	0%	0%	101%
2	31,917			24%	64%	3%	2%	7%	0%	0%	0%	101%
3	33,045			13%	78%	2%	2%	4%	0%	0%	0%	100%
4	32,014			10%	82%	2%	2%	4%	1%	0%	0%	100%
5	32,695			29%	60%	2%	2%	5%	0%	0%	0%	101%
Total	160,913			24%	66%	2%	2%	5%	0%	0%	0%	101%

Percentages may appear to be incorrect because of rounding of the individual entries.

Plan 2, 5 Trustees

Plan 2; 5 Trustees			
Trustee Area	Population	Deviation	Percent Deviation
1	41,057	-896	-2.1%
2	40,233	-1,720	-4.1%
3	42,109	156	0.4%
4	42,750	797	1.9%
5	43,617	1,664	4.0%
Total	209,766		8.1%
This Plan's Deviation	3,384		
Ideal Trustee Area Size	41,953 (1/5 of the total population)		
Plan's Percent Deviation	8.1%		

Plan 2; 5 Trustees

VAP = Voting Age Population (aged 18+)
CVAP = Citizen Voting Age Population

Percent of Trustee Area's Population that was Hispanic/Latino/Spanish Surname

Trustee Area	Total Population	Voting Age Population	Estimated Citizen		
			Voting Age Population	Registered voters 2010	Voters Nov 2010
1	52%	45%	23%	21%	17%
2	25%	21%	13%	10%	9%
3	12%	10%	7%	5%	5%
4	12%	10%	8%	5%	4%
5	44%	37%	19%	17%	15%
Total	29%	24%	13%	10%	8%

Plan 2; 5 Trustees

				Percent of Population in Group								
Trustee Area	Population	Deviation from Ideal		Hispanic	NH White	NH Black	NH Indian	NH Asian	NH Hawaiian	NH Other	NH Multiple Race	Total
		Number	Percent									
Total Population (all ages)												
1	41,057	-896	-2.1%	52%	36%	3%	2%	5%	1%	0%	1%	100%
2	40,233	-1,720	-4.1%	25%	63%	2%	2%	6%	0%	0%	1%	100%
3	42,109	156	0.4%	12%	78%	2%	1%	6%	0%	0%	0%	100%
4	42,750	797	1.9%	12%	79%	2%	1%	4%	1%	0%	0%	100%
5	43,617	1,664	4.0%	44%	43%	3%	2%	7%	0%	0%	1%	100%
Total	209,766	3,384	8.1%	29%	60%	2%	2%	6%	1%	0%	1%	100%
Ideal district size	41,953											
Most populous trustee area	43,617											
Least populous trustee area	40,233											
% Deviation	8.1%											
Voting Age Population (VAP, aged 18+)				Percent of Voting Age Population in Group								
1	29,591			45%	43%	3%	3%	5%	1%	0%	1%	101%
2	30,791			21%	68%	2%	2%	6%	0%	0%	0%	101%
3	33,161			10%	81%	1%	2%	5%	0%	0%	0%	100%
4	35,508			10%	83%	2%	2%	4%	1%	0%	0%	100%
5	31,862			37%	50%	3%	3%	7%	0%	0%	1%	101%
Total	160,913			24%	66%	2%	2%	5%	0%	0%	0%	101%

Percentages may appear to be incorrect because of rounding of the individual entries.