

**ASSEMBLY BILL**

**No. 2517**

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**Introduced by Assembly Member Thurmond**

February 19, 2016

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An act to amend Sections 2000 and 2101 of the Elections Code, relating to elections.

LEGISLATIVE COUNSEL'S DIGEST

AB 2517, as introduced, Thurmond. Voting age: school district governing board elections.

Existing law requires a person to be at least 18 years of age at the time of the next election, among other qualifications, to be eligible to register and vote.

Existing law provides for the amendment of a city or city and county charter, and requires a charter amendment proposed by a charter commission for a city or city and county to be submitted to the voters at an established statewide general, statewide primary, or regularly scheduled municipal election, as specified.

This bill would authorize a city or city and county to propose an amendment to its charter that would allow a person who is at least 16 years of age at the time of the next election to vote in a school district governing board election, as specified, in which he or she would be qualified to vote based on residence. The bill would, in the event that a city or city and county amends its charter as described, authorize a person who is at least 16 years of age at the time of the next election, and who is otherwise qualified, to register to vote for the limited purpose of voting in a school district governing board election. If a city or city and county amends its charter as described above, this bill would require the city or city and county to enter into an agreement, as specified, with

the county elections official providing for payment by the city, city or county, or school district of all costs necessary to implement the charter amendment or, alternatively, require that the city, city or county, or school district perform any or all duties necessary to implement the charter amendment, unless prohibited by law.

This bill would provide that specified provisions shall become operative only if the Secretary of State certifies that the state has a statewide voter registration database that complies with the requirements of the federal Help America Vote Act of 2002 (52 U.S.C. Sec. 20901 et seq.).

Vote: majority. Appropriation: no. Fiscal committee: no.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1     SECTION 1. (a) The Legislature finds and declares all of the  
2     following:
- 3     (1) Voting, especially at the local level, is the cornerstone of  
4     democracy. However, voter turnout has declined consistently in  
5     recent decades. In the most recent general election conducted in  
6     November 2014, voter turnout was only 42 percent of eligible  
7     voters, representing a historic low.
- 8     (2) Research shows that early voting experiences are important  
9     determinants of future voting behavior. The formation of voting  
10    habits begins when individuals reach voting age and experience  
11    their first elections.
- 12    (3) Local political decisions have great influence on the lives  
13    of 16 and 17 year olds. As such, 16 and 17 year olds deserve to  
14    vote, and research shows they are mature enough to do so.
- 15    (4) Lowering the voting age for certain local elections will  
16    provide an opportunity to engage young voters on issues that  
17    directly affect them and will lead to increased voter turnout, thereby  
18    strengthening our democracy. As an example, Norway and Austria  
19    recently permitted 16 and 17 year olds to vote in certain elections  
20    and research shows that voter turnout for 16 and 17 year olds was  
21    much higher than older first-time voters.
- 22    (5) Lowering the voting age will also increase the demand for  
23    better civics education in schools, thereby significantly increasing  
24    political engagement.

(6) It is unclear whether existing state law permits charter cities to lower the voting age for local elections. Therefore, this bill seeks to provide legal certainty to those local governments considering this issue.

(b) Therefore, it is the intent of the Legislature that:

(1) Charter cities and charter cities and counties be permitted, and not required, to authorize 16 year olds to vote in school district governing board elections as a means of increasing voter turnout and civil participation.

(2) This section does not create a state-mandated local program because any costs imposed by this act shall be paid for by the charter city or charter city and county or the school district.

SEC. 2. Section 2000 of the Elections Code, as enacted by Section 2 of Chapter 920 of the Statutes of 1994, is amended to read:

2000. (a) Every person who qualifies under Section 2 of Article II of the California Constitution and who complies with this code governing the registration of electors may vote at any election held within the territory within which he or she resides and the election is held.

(b) ~~Any~~ Except as provided in subdivision (c), a person who will be at least 18 years of age at the time of the next election is eligible to register and vote at that election.

(c) Pursuant to Section 9255, the governing body of a city or city and county may amend its charter to authorize a person who will be at least 16 years of age at the time of the next election to vote in a school district governing board election in which he or she would be qualified to vote based on residence. This subdivision only applies to elections for school district governing boards that are governed by a charter pursuant to Article 1 (commencing with Section 5200) of Chapter 2 of Part 4 of Division 1 of Title 1 of the Education Code.

(1) The city or city and county shall prescribe the manner and method by which votes may be cast and counted pursuant to this subdivision, provided that all votes are cast no later than 8 p.m. on the day of the election.

(2) If a city or city and county amends its charter as described in this subdivision, it shall enter into an agreement with the county elections official providing for payment by the city, city or county, or school district of all costs necessary to implement the charter

1 *amendment. Alternatively, the agreement may provide that the*  
2 *city, city or county, or school district shall perform any or all*  
3 *duties necessary to implement the charter amendment, unless*  
4 *prohibited by law. The agreement need not be entered into before*  
5 *the enactment of the charter amendment described in this*  
6 *subdivision.*

7 SEC. 3. Section 2000 of the Elections Code, as amended by  
8 Section 1 of Chapter 728 of the Statutes of 2015, is amended to  
9 read:

10 2000. (a) Every person who qualifies under Section 2 of Article  
11 II of the California Constitution and who complies with this code  
12 governing the registration of electors may vote at any election held  
13 within the territory within which he or she resides and the election  
14 is held.

15 (b) ~~Any~~ *Except as provided in subdivision (d), a person who*  
16 *will be at least 18 years of age at the time of the next election is*  
17 *eligible to register and vote at that election.*

18 (c) Pursuant to Section 2102, any person who is at least 16 years  
19 of age and otherwise meets all eligibility requirements to vote is  
20 eligible to preregister to vote, but is not eligible to vote until he or  
21 she is 18 years of ~~age~~ *age, except as provided in subdivision (d).*

22 (d) *Pursuant to Section 9255, the governing body of a city or*  
23 *city and county may amend its charter to authorize a person who*  
24 *will be at least 16 years of age at the time of the next election to*  
25 *vote in a school district governing board election in which he or*  
26 *she would be qualified to vote based on residence. This subdivision*  
27 *only applies to elections for school district governing boards that*  
28 *are governed by a charter pursuant to Article 1 (commencing with*  
29 *Section 5200) of Chapter 2 of Part 4 of Division 1 of Title 1 of the*  
30 *Education Code.*

31 (1) *The city or city and county shall prescribe the manner and*  
32 *method by which votes may be cast and counted pursuant to this*  
33 *subdivision, provided that all votes are cast no later than 8 p.m.*  
34 *on the day of the election.*

35 (2) *If a city or city and county amends its charter as described*  
36 *in this subdivision, it shall enter into an agreement with the county*  
37 *elections official providing for payment by the city, city or county,*  
38 *or school district of all costs necessary to implement the charter*  
39 *amendment. Alternatively, the agreement may provide that the*  
40 *city, city or county, or school district shall perform any or all*

1 *duties necessary to implement the charter amendment, unless*  
2 *prohibited by law. The agreement need not be entered into before*  
3 *the enactment of the charter amendment described in this*  
4 *subdivision.*

5 SEC. 4. Section 2101 of the Elections Code, as enacted by  
6 Section 2 of Chapter 920 of the Statutes of 1994, is amended to  
7 read:

8 2101. ~~A~~(a) *Except as provided in subdivision (b), a person*  
9 *entitled to register to vote shall be a United States citizen, a resident*  
10 *of California, not in prison or on parole for the conviction of a*  
11 *felony, and at least 18 years of age at the time of the next election.*

12 (b) *If a city or city and county amends its charter to authorize*  
13 *a person who is at least 16 years of age at the time of the next*  
14 *election to vote in a school district governing board election*  
15 *pursuant to Section 2000, that person may register to vote for the*  
16 *limited purpose of voting in a school district governing board*  
17 *election if he or she otherwise meets the requirements set forth in*  
18 *subdivision (a).*

19 SEC. 5. Section 2101 of the Elections Code, as amended by  
20 Section 2 of Chapter 728 of the Statutes of 2015, is amended to  
21 read:

22 2101. (a) ~~A~~*Except as provided in subdivision (c), a person*  
23 *entitled to register to vote shall be a United States citizen, a resident*  
24 *of California, not imprisoned or on parole for the conviction of a*  
25 *felony, and at least 18 years of age at the time of the next election.*

26 (b) *A person entitled to preregister to vote in an election shall*  
27 *be a United States citizen, a resident of California, not imprisoned*  
28 *or on parole for the conviction of a felony, and at least 16 years*  
29 *of age.*

30 (c) *If a city or city and county amends its charter to authorize*  
31 *a person who is at least 16 years of age at the time of the next*  
32 *election to vote in a school district governing board election*  
33 *pursuant to Section 2000, that person may register to vote for the*  
34 *limited purpose of voting in a school district governing board*  
35 *election if he or she otherwise meets the requirements set forth in*  
36 *subdivision (a).*

37 SEC. 6. Sections 3 and 5 shall become operative only if the  
38 Secretary of State certifies that the state has a statewide voter  
39 registration database that complies with the requirements of the

1 federal Help America Vote Act of 2002 (52 U.S.C. Sec. 20901 et  
2 seq.).

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